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ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

NOVEMBER AND OCTOBER 1958

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

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CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, NOVEMBER 1958 AND OCTOBER 1958, AND PAY, OCTOBER 1958 AND SEPTEMBER 1958

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of October 1958 and that they are compared with personal service expenditure figures for the month of September 1958, whereas the latest employment figures covered in this report are for the month of November 1958 and are compared with the month of October 1958. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside continental United States, and pay, by agency. Table II shows personnel employed inside continental United States. Table III shows personnel employed outside continental United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separate report on foreign nationals who are not counted in tables I, II, III, and IV.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 2)

Information in monthly personnel reports for November 1958 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and major categories	Civilian personnel in executive branch			Payroll (in thousands) in executive branch		
	In November numbered	In October numbered	Increase (+) or decrease (−)	In October was	In September was	Increase (+) or decrease (−)
Total [1]	**2,354,717**	**2,355,482**	**−765**	**$1,068,439**	**$1,025,075**	**+$43,364**
Agencies exclusive of Department of Defense	1,262,239	1,261,306	+933	560,214	539,773	+20,441
Department of Defense	1,092,478	1,094,176	−1,698	508,225	485,302	+22,923
Inside continental United States	2,157,324	2,157,532	−208			
Outside continental United States	197,393	197,950	−557			
Industrial employment	575,291	576,021	−730			
Foreign nationals	**203,409**	**205,727**	**−2,318**	**24,712**	**28,293**	**−3,581**

[1] Exclusive of foreign nationals shown in the last line of this summary.

Table I, below, breaks down the above figures on employment and pay by agencies.

Table II, page 5, breaks down the above employment figures to show the number inside continental United States by agencies.

Table III, page 7, breaks down the above employment figures to show the number outside continental United States by agencies.

Table IV, page 8, breaks down the above employment figures to show the number in industrial-type activities by agencies.

Table V, page 9, shows foreign nationals by agencies not included in tables I, II, III, and IV.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during November 1958, and comparison with October 1958, and pay for October 1958, and comparison with September 1958*

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	89,464	92,551		3,087	$39,603	$40,437		$834
Commerce [1]	59,188	58,378	810		31,568	29,755	$1,813	
Health, Education and Welfare	56,821	55,855	966		26,345	25,070	1,275	
Interior	50,144	51,195		1,051	26,382	25,654	728	
Justice	30,477	30,587		110	18,014	17,016	998	
Labor	5,894	5,929		35	3,297	3,061	236	
Post Office	545,304	541,404	3,900		223,567	214,527	9,040	
State [2]	35,124	[2] 35,258		134	16,253	[2] 15,364	889	
Treasury	76,079	76,298		219	39,474	37,830	1,644	
Executive Office of the President:								
White House Office	401	400	1		256	249	7	
Bureau of the Budget	425	425			347	336	11	
Council of Economic Advisers	33	31	2		26	27		1
Executive Mansion and Grounds	71	71			30	29	1	
National Security Council [4]	61	62		1	44	43	1	
Office of Civil and Defense Mobilization	1,622	1,621	1		1,096	1,028	68	
President's Advisory Committee on Government Organization	6	6			4	4		
President's Committee on Fund Raising Within the Federal Service	4	4			4	4		
Independent agencies:								
Airways Modernization Board [5]		298		298	206	174	32	
Alaska International Rail and Highway Commission	1		1			2		2
American Battle Monuments Commission	543	542	1		94	92	2	
Atomic Energy Commission	6,863	6,941		78	4,493	4,343	150	
Board of Governors of the Federal Reserve System	605	601	4		352	346	6	
Boston National Historic Sites Commission	3	3			1	1		
Civil Aeronautics Board	714	717		3	478	445	33	
Civil Service Commission	3,903	3,903			2,149	2,034	115	
Civil War Centennial Commission	5	5			4	4		

See footnotes at end of table, p. 4.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during November 1958, and comparison with October 1958, and pay for October 1958, and comparison with September 1958*—Continued

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Independent agencies—Con.								
Commission of Fine Arts	4	4			$3	$3		
Commission on Civil Rights	56	51	5		30	27	$3	
Corregidor-Bataan Memorial Commission						2		$2
Development Loan Fund	53	43	10		35	31	4	
Export-Import Bank of Washington	222	220	2		152	143	9	
Farm Credit Administration	851	848	3		512	494	18	
Federal Aviation Agency [5]	322		322					
Federal Coal Mine Safety Board of Review	7	7			4	4		
Federal Communications Commission	1,226	1,207	19		764	725	39	
Federal Deposit Insurance Corporation	1,230	1,226	4		718	685	33	
Federal Home Loan Bank Board	937	941		4	540	507	33	
Federal Mediation and Conciliation Service	339	337	2		270	262	8	
Federal Power Commission	770	765	5		491	468	23	
Federal Trade Commission	720	721		1	486	466	20	
Foreign Claims Settlement Commission	81	86		5	57	54	3	
General Accounting Office	5,277	5,295		18	2,920	2,822	98	
General Services Administration	28,084	28,053	31		12,091	10,689	1,402	
Government Contract Committee	26	24	2		14	14		
Government Printing Office	6,492	6,472	20		3,196	3,151	45	
Housing and Home Finance Agency	10,855	10,625	230		6,072	5,901	171	
Hudson-Champlain Celebration Commission [6]	2		2					
Indian Claims Commission	17	17			14	13	1	
Interstate Commerce Commission	2,238	2,239		1	1,359	1,298	61	
Lincoln Sesquicentennial Commission	8	8			5	5		
National Aeronautics and Space Administration [7]	8,299	8,077	222		4,921	4,700	221	
National Capital Housing Authority	290	286	4		131	125	6	
National Capital Planning Commission	31	32		1	22	20	2	
National Gallery of Art	327	323	4		124	121	3	
National Labor Relations Board	1,383	1,330	53		896	827	69	
National Mediation Board	121	118	3		102	88	14	
National Science Foundation	450	467		17	245	213	32	
Outdoor Recreation Resources Review Commission [8]	2		2					
Panama Canal	14,229	14,241		12	2,927	3,833		906
Railroad Retirement Board	2,412	2,422		10	1,135	1,110	25	
Renegotiation Board	316	316			238	233	5	
St. Lawrence Seaway Development Corporation	174	174			95	100		5

See footnotes at end of table, p. 4.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during November 1958, and comparison with October 1958, and pay for October 1958, and comparison with September 1958*—Continued

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Independent agencies—Con.								
Securities and Exchange Commission	906	900	6		$572	$526	$46	
Selective Service System	6,365	6,354	11		1,846	1,766	80	
Small Business Administration	1,654	1,603	51		958	874	84	
Smithsonian Institution	968	972		4	445	429	16	
Soldiers' Home	1,005	1,019		14	266	293		$27
Subversive Activities Control Board	32	31	1		25	24	1	
Tariff Commission	224	224			151	144	7	
Tax Court of the United States	153	150	3		107	104	3	
Tennessee Valley Authority	15,480	16,015		535	8,642	8,229	413	
Theodore Roosevelt Centennial Commission	2	8		6	3	3		
United States Information Agency	10,736	10,727	9		3,800	3,725	75	
Veterans' Administration	172,372	[3] 172,470		98	68,638	66,553	2,085	
Virgin Islands Corporation	736	773		37	105	94	11	
Total, excluding Department of Defense	1,262,239	1,261,306	6,712	5,779	560,214	539,773	22,218	1,777
Net increase, excluding Department of Defense			933				20,441	
Department of Defense:								
Office of the Secretary of Defense	1,680	1,652	28		1,189	1,137	52	
Department of the Army	413,353	[3] 415,340		1,987	189,112	180,543	8,569	
Department of the Navy	360,383	360,793		410	174,431	166,545	7,886	
Department of the Air Force	317,062	316,391	671		143,493	137,077	6,416	
Total, Department of Defense	1,092,478	1,094,176	699	2,397	508,225	485,302	22,923	
Net change, Department of Defense			1,698				22,923	
Grand total, including Department of Defense	2,354,717	2,355,482	7,411	8,176	1,068,439	1,025,075	45,141	1,777
Net change, including Department of Defense			765				43,364	

[1] November figure includes 291 seamen on the rolls of the Maritime Administration and their pay.

[2] November figure includes 12,680 employees of the International Cooperation Administration as compared with 12,706 in October, and their pay. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The November figure includes 2,054 of these trust fund employees and the October figure includes 2,081.

[3] Revised on basis of later information.

[4] Exclusive of personnel and pay of the Central Intelligence Agency.

[5] The Federal Aviation Agency was created pursuant to Public Law 85-726. The Airways Modernization Board was abolished thereby and its functions and duties were transferred to the new Federal Aviation Agency effective Nov. 1, 1958.

[6] New agency created pursuant to Public Law 85-614.

[7] November figure includes 157 employees transferred from the Vanguard Division, Navy Department, effective Nov. 30, 1958, under authority of Executive Order 10783.

[8] New agency created pursuant to Public Law 85-470.

TABLE II.—*Federal personnel inside continental United States employed by the executive agencies during November 1958, and comparison with October 1958*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	88,080	91,157		3,077
Commerce [1]	54,718	53,843	875	
Health, Education, and Welfare	55,020	54,051	969	
Interior	47,027	47,967		940
Justice	29,942	30,055		113
Labor	5,782	5,796		14
Post Office	542,699	538,825	3,874	
State [2]	8,618	[3] 8,679		61
Treasury	75,081	75,293		212
Executive Office of the President:				
White House Office	401	400	1	
Bureau of the Budget	425	425		
Council of Economic Advisers	33	31	2	
Executive Mansion and Grounds	71	71		
National Security Council [4]	61	62		1
Office of Civil and Defense Mobilization	1,622	1,621	1	
President's Advisory Committee on Government Organization	6	6		
President's Committee on Fund Raising Within the Federal Service	4	4		
Independent agencies:				
Airways Modernization Board [5]		298		298
Alaska International Rail and Highway Commission	1		1	
American Battle Monuments Commission	14	14		
Atomic Energy Commission	6,831	6,909		78
Board of Governors of the FederalReserve System	605	601	4	
Boston National Historic Sites Commission	3	3		
Civil Aeronautics Board	709	712		3
Civil Service Commission	3,886	3,887		1
Civil War Centennial Commission	5	5		
Commission of Fine Arts	4	4		
Commission on Civil Rights	56	51	5	
Development Loan Fund	53	43	10	
Export-Import Bank of Washington	222	220	2	
Farm Credit Administration	841	838	3	
Federal Aviation Agency [5]	322		322	
Federal Coal Mine Safety Board of Review	7	7		
Federal Communications Commission	1,199	1,180	19	
Federal Deposit Insurance Corporation	1,228	1,224	4	
Federal Home Loan Bank Board	937	941		4
Federal Mediation and Conciliation Service	339	337	2	
Federal Power Commission	770	765	5	
Federal Trade Commission	720	721		1
Foreign Claims Settlement Commission	81	86		5
General Accounting Office	5,195	5,211		16
General Services Administration	28,028	28,002	26	
Government Contract Committee	26	24	2	
Government Printing Office	6,492	6,472	20	
Housing and Home Finance Agency	10,663	10,439	224	
Hudson-Champlain Celebration Commission [6]	2		2	

[1] November figure includes 291 seamen on the rolls of the Maritime Administration.

[2] November figure includes 1,785 employees of the International Cooperation Administration as compared with 1,774 in October.

[3] Revised on basis of later information.

[4] Exclusive of personnel of the Central Intelligence Agency.

[5] The Federal Aviation Agency was created pursuant to Public Law 85-726. The Airways Modernization Board was abolished thereby and its functions and duties were transferred to the new Federal Aviation Agency effective Nov. 1, 1958.

New agency created pursuant to Public Law 85-614.

TABLE II.—*Federal personnel inside continental United States employed by the executive agencies during November 1958, and comparison with October 1958*—Con.

Department or agency	November	October	Increase	Decrease
Independent agencies—Continued				
Indian Claims Commission	17	17		
Interstate Commerce Commission	2,238	2,239		1
Lincoln Sesquicentennial Commission	8	8		
National Aeronautics and Space Administration	8,295	8,077	218	
National Capital Housing Authority	290	286	4	
National Capital Planning Commission	31	32		1
National Gallery of Art	327	323	4	
National Labor Relations Board	1,361	1,308	53	
National Mediation Board	121	118	3	
National Science Foundation	450	467		17
Outdoor Recreation Resources Review Commission [7]	2		2	
Panama Canal	413	422		9
Railroad Retirement Board	2,412	2,422		10
Renegotiation Board	316	316		
St. Lawrence Seaway Development Corporation	174	174		
Securities and Exchange Commission	906	900	6	
Selective Service System	6,182	6,170	12	
Small Business Administration	1,628	1,580	48	
Smithsonian Institution	957	961		4
Soldiers' Home	1,005	1,019		14
Subversive Activities Control Board	32	31	1	
Tariff Commission	224	224		
Tax Court of the United States	153	150	3	
Tennessee Valley Authority	15,480	16,015		535
Theodore Roosevelt Centennial Commission	2	8		6
United States Information Agency	2,656	2,646	10	
Veterans' Administration	171,173	[8] 171,278		105
Total, excluding Department of Defense	1,195,682	1,194,471	6,737	5,526
Net increase, excluding Department of Defense			1,211	
Department of Defense:				
Office of the Secretary of Defense	1,640	1,611	29	
Department of the Army	353,211	355,036		1,825
Department of the Navy	327,534	328,039		505
Department of the Air Force	279,257	278,375	882	
Total, Department of Defense	961,642	963,061	911	2,330
Net decrease, Department of Defense			1,419	
Grand total, including Department of Defense	2,157,324	2,157,532	7,648	7,856
Net decrease, including Department of Defense			208	

[7] New agency created pursuant to Public Law 85-470.

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during November 1958, and comparison with October 1958*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,384	1,394		10
Commerce	4,470	4,535		65
Health, Education, and Welfare	1,801	1,804		3
Interior	3,117	3,228		111
Justice	535	532	3	
Labor	112	133		21
Post Office	2,605	2,579	26	
State [1]	26,506	[2] 26,579		73
Treasury	998	1,005		7
Independent agencies:				
American Battle Monuments Commission	529	528	1	
Atomic Energy Commission	32	32		
Civil Aeronautics Board	5	5		
Civil Service Commission	17	16	1	
Farm Credit Administration	10	10		
Federal Communications Commission	27	27		
Federal Deposit Insurance Corporation	2	2		
General Accounting Office	82	84		2
General Services Administration	56	51	5	
Housing and Home Finance Agency	192	186	6	
National Aeronautics and Space Administration	4		4	
National Labor Relations Board	22	22		
Panama Canal	13,816	13,819		3
Selective Service System	183	184		1
Small Business Administration	26	23	3	
Smithsonian Institution	11	11		
United States Information Agency	8,080	8,081		1
Veterans' Administration	1,199	1,192	7	
Virgin Islands Corporation	736	773		37
Total, excluding Department of Defense	**66,557**	**66,835**	**56**	**334**
Net decrease, excluding Department of Defense			278	
Department of Defense:				
Office of the Secretary of Defense	40	41		1
Department of the Army	60,142	[3] 60,304		162
Department of the Navy	32,849	32,754	95	
Department of the Air Force	37,805	38,016		211
Total, Department of Defense	**130,836**	**131,115**	**95**	**374**
Net decrease, Department of Defense			279	
Grand total, including Department of Defense	**197,393**	**197,950**	**151**	**708**
Net decrease, including Department of Defense			557	

[1] November figure includes 10,895 employees of the International Cooperation Administration as compared with 10,932 in October. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The November figure includes 2,054 of these trust fund employees and the October figure includes 2,081.

[2] Revised on basis of later information.

Table IV.—*Industrial employees of the Federal Government, inside and outside continental United States, employed by the executive agencies during November 1958, and comparison with October 1958*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	3,204	3,115	89	
Commerce	2,743	2,695	48	
Interior	6,776	6,718	58	
Treasury	5,438	5,545		107
Independent agencies:				
Atomic Energy Commission	158	159		1
Federal Communications Commission	13	13		
General Services Administration	1,244	1,182	62	
Government Printing Office	6,492	6,472	20	
National Aeronautics and Space Administration	8,299	8,077	222	
Panama Canal	7,046	7,079		33
Tennessee Valley Authority	12,674	13,224		550
Virgin Islands Corporation	736	773		37
Total, excluding Department of Defense	**54,823**	**55,052**	**499**	**728**
Net decrease, excluding Department of Defense			**229**	
Department of Defense:				
Department of the Army:				
Inside continental United States	[1] 138,875	[2] 139,630		755
Outside continental United States	[1] 9,800	[2] 9,840		40
Department of the Navy:				
Inside continental United States	204,010	203,943	67	
Outside continental United States	5,217	5,205	12	
Department of the Air Force:				
Inside continental United States	158,455	158,165	290	
Outside continental United States	4,111	4,186		75
Total, Department of Defense	**520,468**	**520,969**	**369**	**870**
Net decrease, Department of Defense			**501**	
Grand total, including Department of Defense	**575,291**	**576,021**	**868**	**1,598**
Net decrease, including Department of Defense			**730**	

[1] Subject to revision.

[2] Revised on basis of later information.

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from tables I through IV of this report, whose services are provided by contractual agreement between the United States and foreign governments, or because of the nature of their work or the source of funds from which they are paid, as of November 1958, and comparison with October 1958*

Country	Total		Army		Navy		Air Force	
	November	October	November	October	November	October	November	October
Belgium	11	11					11	11
England	4,692	4,744					4,692	4,744
France	22,894	22,754	17,164	17,078			5,730	5,676
Germany	85,435	85,651	73,175	73,615	59	58	12,201	11,978
Japan	77,468	79,372	32,861	34,383	15,926	15,932	28,681	29,057
Korea	7,538	7,836	7,538	[1] 7,836				
Malta	78	78			78	78		
Morocco	4,636	4,595	48	56	876	839	3,712	3,700
Netherlands	42	41					42	41
Norway	25	25					25	25
Spain	2	2					2	2
Trinidad	588	618			588	618		
Total	203,409	205,727	130,786	132,968	17,527	17,525	55,096	55,234

[1] Revised on basis of later information.

FOREIGN NATIONALS

Table 5 segregates and accounts for certain categories of personal services rendered to the United States Government overseas which cannot be regarded as ordinary direct employment.

Generally, this personal service is rendered military agencies overseas under agreements with the foreign governments. In most cases the employment is indirect. The foreign governments hire the employees. The United States military agencies in most cases administer or direct the activity.

Personnel hired and used under such circumstances cannot be properly considered in the same category as regular employment, but they are used and should be counted for what they are.

The Joint Committee on Reduction of Nonessential Federal Expenditures is endeavoring to identify these groups of employees and to count them along with, but separate from, the regularly reported United States employment overseas.

STATEMENT BY SENATOR HARRY F. BYRD (D. Va.), CHAIRMAN OF THE JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES, in connection with the monthly report on federal personnel and pay for November 1958. For release in afternoon papers Friday, January 2, 1959.

Executive agencies of the Federal Government reported civilian employment in the month of November totaling 2,354,717. This was a net decrease of 765 as compared with employment reported in the preceding month of October.

Civilian employment reported by the executive agencies of the Federal Government, by months in fiscal year 1959, which began July 1, 1958, follows:

Month	Employment	Increase	Decrease
July	2,373,410	6,306	--
August	2,373,934	524	--
September	2,356,493	--	17,441
October	2,355,482	--	1,301
November	2,354,717	--	765

Total federal employment in CIVILIAN AGENCIES for the month of November was 1,262,239, an increase of 933 as compared with the October total of 1,261,306. Total civilian employment in the MILITARY AGENCIES in November was 1,092,478, a decrease of 1,698 as compared with 1,094,176 in October.

Civilian agencies reporting the larger increases were Post Office Department with 3,900, Department of Health, Education and Welfare with 966, and Department of Commerce with 810. The larger decreases were reported by Department of Agriculture with 3,087, Department of the Interior with 1,051, and the Tennessee Valley Authority with 535.

In the Department of Defense decreases in civilian employment were reported by the Department of the Army with 1,987 and the Department of the Navy with 410. The Department of the Air Force reported an increase of 671.

with 410. The Department of the Air Force reported an increase of 3[illegible].

Inside continental United States civilian employment decreased 208, and outside continental United States civilian employment decreased 557. Industrial employment by federal agencies in November totaled 575,291, a decrease of 730.

These figures are from reports certified by the agencies as compiled by the Joint Committee on Reduction of Nonessential Federal Expenditures.

FOREIGN NATIONALS

The total of 2,354,717 civilian employees certified to the Committee by federal agencies in their regular monthly personnel reports includes some foreign nationals employed in U. S. Government activities abroad, but in addition to these there were 203,409 foreign nationals working for U. S. military agencies during November who were not counted in the usual personnel reports. The number in October was 205,727. A breakdown of this employment for November follows:

COUNTRY	TOTAL	ARMY	NAVY	AIR FORCE
Belgium	11	--	--	11
England	4,692	--	--	4,692
France	22,894	17,164	--	5,730
Germany	85,435	73,175	59	12,201
Japan	77,468	32,861	15,926	28,681
Korea	7,538	7,538	--	--
Malta	78	--	78	--
Morocco	4,636	48	876	3,712
Netherlands	42	--	--	42
Norway	25	--	--	25
Spain	2	--	--	2
Trinidad	588	--	588	--
Total	203,409	130,786	17,527	55,096